

# Briefing

## Approach to future quarterly mental wellbeing reports to the Cabinet Priorities Committee

**Date due to MO:** 20 February 2023      **Action required by:** 27 February 2023

**Security level:** IN CONFIDENCE      **Health Report:** HR2023019516

**To:** Hon Dr Ayesha Verrall, Minister of Health

**Consulted:** Health New Zealand:  Māori Health Authority:

### Contact for telephone discussion

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### Minister's office to complete:

- |   |                                    |  |
|---|------------------------------------|--|
| <input type="checkbox"/> Approved             | <input type="checkbox"/> Decline   | <input type="checkbox"/> Noted               |
| <input type="checkbox"/> Needs change         | <input type="checkbox"/> Seen      | <input type="checkbox"/> Overtaken by events |
| <input type="checkbox"/> See Minister's Notes | <input type="checkbox"/> Withdrawn |  |

Comment:

# Approach to future quarterly mental wellbeing reports to the Cabinet Priorities Committee

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**Security level:** IN CONFIDENCE      **Date:** 16 February 2023

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**To:** Hon Dr Ayesha Verrall, Minister of Health

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## Purpose of report

1. This report provides you with advice on the approach to future quarterly Budget 2019 mental wellbeing reporting to the Cabinet Priorities Committee (CPC) [HR20221584/ HNZ00006787 refers]. It recommends that reporting continues and is strengthened by gradually incorporating reporting on other key cross-government mental wellbeing initiatives as they mature, starting with the Budget 2022 mental wellbeing package.
2. This report discloses all relevant information and implications.

## Summary

3. The Minister of Health provides quarterly updates to CPC on progress implementing the Budget 2019 cross-government mental wellbeing package to ensure cross-portfolio oversight of the significant investment package.
4. There is an opportunity to re-evaluate the approach to future quarterly mental wellbeing reporting to CPC in light of:
  - the health system reforms, specifically responsibility for implementation of Vote Health mental health and addiction-related commissioning functions having formally transferred from Manatū Hauora (the Ministry of Health) to the new entities
  - the Budget 2019 cross-government mental wellbeing package nearing the end of its 4-year rollout phase with many initiatives now completed or at a steady state.
5. We have analysed options for future quarterly mental wellbeing reporting to CPC and recommend that reporting be expanded through a phased approach, led by Manatū Hauora. This will see reporting include progress with more recent cross-government mental wellbeing investment over time, as these initiatives mature, starting with inclusion of Budget 2022 mental wellbeing package information in the next CPC report, due to be considered in March 2023. Furthermore, we propose removing the reporting of the 5 mental health and addiction facility projects funded as part of the Budget 2019 cross-government mental wellbeing package. This is duplication of information reported to CPC through other channels.

6. These changes will strengthen ministerial oversight of cross-government mental wellbeing investment, in line with the commitment to a whole-of-government approach in *Kia Manawanui Aotearoa – Long-term pathway to mental wellbeing*.
7. We are seeking agreement to the approach to future quarterly mental wellbeing reporting to CPC by 23 February 2023 to enable the new approach to be adopted in time for the March 2023 quarterly report.

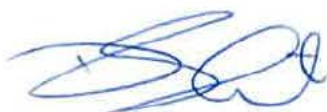
## Recommendations

We recommend you:

- a) **Note** that you are due to provide the next quarterly mental wellbeing report to CPC, covering progress up to the end of December 2022, at the CPC meeting on 28 March 2023
- b) **Agree** that the approach to future quarterly mental wellbeing reporting to CPC will include:
  - a phased expansion of the scope of reporting from Budget 2019 cross-government mental wellbeing initiatives with additional investments made after Budget 2019, starting with Vote Health Budget 2022 mental wellbeing initiatives
  - removal of reporting on completed mental wellbeing initiatives
  - discontinuation of reporting on the 5 mental health and addiction capital projects funded as part of the Budget 2019 mental wellbeing package.
- c) **Note** that these capital projects will continue to be reported as part of the separate quarterly reporting to CPC on Crown investment in mental health infrastructure
- d) **Agree** that future quarterly mental wellbeing reporting be led by Manatū Hauora with Te Whatu Ora, Te Aka Whai Ora and other agencies being consulted and providing data for reporting
- e) **Note** that, subject to your feedback on the proposed approach to future quarterly mental wellbeing reporting to CPC, Manatū Hauora will work with other entities and agencies to provide a draft of the next quarterly mental wellbeing report for CPC by 15 March 2023.



Robyn Shearer  
**Deputy Chief Executive**  
**Deputy Director-General,**  
**System Performance**  
Date: 16 February 2023



Dr Diana Sarfati  
**Director-General of Health**  
**Manatū Hauora**

Date: 17/2/23



Hon Dr Ayesha Verrall  
**Minister of Health**

Date: 9/2/23

# Approach to future quarterly mental wellbeing reports to the Cabinet Priorities Committee

## Context

1. At their 16 February 2021 meeting, the Cabinet Priorities Committee (CPC) requested quarterly reporting on progress against the Budget 2019 \$1.9 billion cross-government mental wellbeing package (quarterly mental wellbeing reporting) so that they can have ongoing oversight of progress with this substantial investment package. This package consists of 29 initiatives across a range of Votes and also includes health capital investment in 5 mental health and addiction facilities.
2. The last quarterly mental wellbeing report to CPC was provided on 6 December 2022 and covered activities through to the end of September 2022 (see attached). The next quarterly mental wellbeing report is due to be provided to CPC for consideration in March 2023 and will cover activities through to the end of December 2022.
3. The advice and recommendations in this briefing have been prepared by Manatū Hauora in consultation with Te Whatu Ora (Mental Health and Addiction Commissioning and Health Infrastructure teams) and Te Aka Whai Ora (Oranga Hinengaro).

## Considering a new approach to quarterly mental wellbeing reporting is timely

4. It is timely to consider the approach to future CPC quarterly mental wellbeing reporting for the following reasons:
  - a. following the new health and disability system arrangements commencing on 1 July 2022, responsibility for mental health and addiction-related commissioning functions have transferred from Manatū Hauora to Te Whatu Ora and Te Aka Whai Ora. Officials across the entities have been working together to ensure continuity of delivery, oversight and reporting related to mental wellbeing, and clarify respective roles and responsibilities to ensure a streamlined approach to reporting progress on mental wellbeing initiatives
  - b. the Budget 2019 cross-government mental wellbeing package is nearing the end of its 4-year rollout phase. This means many initiatives are now considered complete and therefore no longer reported on in detail (the most recent CPC report provided information on 14 of the 29 initiatives and this will decrease to 12 initiatives in the next CPC report to reflect 2 further initiatives being completed).
5. We previously committed to provide further advice on the future quarterly mental wellbeing reporting to CPC, including the respective roles of entities and options to include Budget 2022 initiatives in future reports [HR20221584/HNZ00006787 refers]. This report provides you with that advice.

## Current approach to quarterly mental wellbeing reports to CPC

6. The current approach to quarterly mental wellbeing reporting to CPC was agreed in April 2021 [HR20210780 refers] and provides a high-level overview of progress implementing the Budget 2019 cross-government mental wellbeing package. It consists of 2 A3 pages:
  - a. an overview page which includes commentary on overall progress, delivery risks and mitigations, funding, and progress with 2 key initiatives that are still rolling out (Expanding Access and Choice, and increasing access to mental health and addiction support for people in Corrections' care)
  - b. a more detailed table providing status, progress and milestones related to the initiatives that are still in a rollout phase or face common delivery challenges. This includes the 5 mental health and addiction facilities projects funded through Budget 2019, which are also part of separate quarterly reporting to CPC on wider Crown investment in mental health infrastructure.

## Current roles of health entities in preparing quarterly mental wellbeing reports to CPC

7. Prior to 1 July 2022, Manatū Hauora led the development of the quarterly mental wellbeing reports. This reflects its cross-government mental wellbeing system leadership and oversight role, as well as reflecting that responsibility for the majority of initiatives in the cross-government mental wellbeing package sat with Manatū Hauora.
8. The 2 most recent quarterly mental wellbeing reports were prepared jointly by Manatū Hauora and Te Whatu Ora with input from Te Aka Whai Ora. This joint approach reflected that the Vote Health initiatives being reported on recently transferred to the responsibility of Te Whatu Ora and Te Aka Whai Ora, but that Manatū Hauora has an ongoing cross-government mental wellbeing system leadership and oversight role.

## Future approach to quarterly mental wellbeing reporting to CPC

### We recommend quarterly mental wellbeing reporting continues

9. Implementation of the Budget 2019 mental wellbeing package is now in its fourth year, and many of the initiatives are completed or fully rolled out. However, some initiatives are still rolling out, such as the Access and Choice programme, and face common delivery challenges, most notably workforce.
10. Quarterly mental wellbeing reporting to CPC provides an important avenue for CPC Ministers to maintain ongoing oversight of key mental wellbeing investment and to escalate common cross-sector delivery challenges that require a systematic approach. We therefore recommend quarterly mental wellbeing reporting to CPC continues.
11. Additionally, investment in mental wellbeing reflects a substantial cross-agency work programme and is a core driver of the wider work to implement *Kia Manawanui Aotearoa – Long-term pathway to mental wellbeing (Kia Manawanui)*, the Government's high-level plan for transforming the approach to mental wellbeing over the long-term. *Kia Manawanui* commits to a whole-of-government approach to mental wellbeing.

## Future quarterly reporting could expand to include other key mental wellbeing investment

12. We have considered a number of options for the scope of future quarterly mental wellbeing reporting to CPC. The 3 key options are:
  - a. *Option 1 – Budget 2019 mental wellbeing initiatives (status quo)*: this would mean the quarterly reporting would continue to be focused solely on the Budget 2019 cross-government mental wellbeing package initiatives that are still rolling out (ie, will exclude the completed initiatives)
  - b. *Option 2 – Budget 2019 initiatives plus Budget 2022 mental wellbeing investment*: this would include progress implementing the Budget 2022 Vote Health mental wellbeing investment of \$202 million over 4 years for expanding Mana Ake (mental wellbeing support for primary and intermediate school-aged students), continuing Piki primary mental health and addiction support for young people in the Greater Wellington area, and increasing availability of specialist mental health and addiction services. This would commence with reporting on process-related milestones as contracts are put in place and evolve to reporting on output and access milestones as the rollout of these initiatives progresses
  - c. *Option 3 – Budget 2019 initiatives, Budget 2022 mental wellbeing investment plus other cross-agency mental wellbeing initiatives*: this would mean adding other mental wellbeing initiatives initiated after Budget 2019 that are still in their rollout phase. This could include the Budget 2022 mental wellbeing investment, as well as other recent investment such as the Budget 2020 mental wellbeing supports for tertiary students, and the mental health and addiction transitions pilot funded under the Homelessness Action Plan, and the Ministry of Education’s Counsellors in Schools programme (subject to discussion and agreement from the relevant Minister(s) and agencies).
13. We recommend a phased transition over time from Option 1 (Budget 2019 mental wellbeing initiatives only) to Option 3 (Budget 2019 and 2022 initiatives, plus other cross-agency initiatives). This will:
  - a. allow for additional initiatives to be added to the March CPC report (ie, some reporting related to Budget 2022 mental wellbeing investment), whilst progressively adding other cross-agency mental wellbeing initiatives as they mature
  - b. provide strengthened cross-ministerial oversight of key mental wellbeing initiatives across portfolios, and therefore of progress being made across agencies and sectors towards implementing *Kia Manawanui*. These initiatives share many of the same delivery challenges; however, they do not currently have the same level of oversight from Ministers as the Budget 2019 investment
  - c. provide time for engagement with relevant Ministers and agencies to gain their buy-in and help mitigate resource impacts that an immediate change to expanded reporting may place on some agencies or providers.
14. Expanding future quarterly mental wellbeing reporting to include a broader set of cross-agency mental wellbeing initiatives is also strongly aligned with the Department of the Prime Minister and Cabinet Implementation Unit’s call for strong cross-agency governance and system leadership and oversight for mental health and addiction.

*Future reporting on the 5 mental health and addiction facilities funded as part of the Budget 2019 cross-government mental wellbeing package*

15. There is currently duplication of quarterly reporting to CPC in relation to the 5 mental health and addiction facility projects funded as part of the Budget 2019 cross-government mental wellbeing package. These are reported on through both the quarterly mental wellbeing reports and separate quarterly CPC reporting on wider Crown investment in mental health infrastructure (the Mental Health Infrastructure Programme).
16. As the 5 projects are being implemented as part of the Mental Health Infrastructure Programme and align with milestones in that Programme, we recommend removing the high-level narrative reporting on these 5 projects from future quarterly mental wellbeing reports to CPC.

**Manatū Hauora, Te Whatu Ora and Te Aka Whai Ora all have a role to play in future quarterly reporting**

17. Manatū Hauora will lead future quarterly mental wellbeing reporting to CPC through consultation with and input from Te Whatu Ora and Te Aka Whai Ora, and input from other relevant government agencies. This means the report will include Manatū Hauora commentary on system-level progress and barriers, as well as initiative-specific updates.
18. This arrangement reflects the Manatū Hauora health system stewardship role and system leadership role for mental health and addiction across government (as was noted in the Implementation Unit's mid-term review of the Budget 2019 cross-government mental wellbeing package).

**Equity**

19. The mental wellbeing reporting proposed includes investment specifically aimed at trialling new models to better meet the needs of population groups we know experience disproportionate mental wellbeing outcomes.
20. In developing the quarterly mental wellbeing reports, Manatū Hauora will consider equity impacts of initiatives and make this visible in the reporting. For instance, within the Access and Choice programme, there will continue to be separate reporting on the kaupapa Māori workstream.
21. Continued and expanded quarterly CPC reporting will help provide Ministers with a cross-sector view and oversight of progress being made to address inequities and achieve the longer-term vision of an equitable and thriving Aotearoa.

**Next steps**

22. Your feedback on the proposed approach to future quarterly mental wellbeing reporting to CPC is requested by 23 February 2023. Subject to feedback on the proposed approach, we will provide you with a draft of the quarterly report A3s covering updates on activity for the quarter ending 31 December 2022 by 15 March 2023. This will need to be submitted by 23 March 2022 for consideration at the CPC meeting on 28 March 2023. We will also provide you with talking points to assist you in outlining any changes in the reporting approach to your CPC colleagues.

**ENDS.**